



DEPARTMENT OF THE ARMY
U.S. ARMY CORPS OF ENGINEERS, VICKSBURG DISTRICT
4155 CLAY STREET
VICKSBURG, MISSISSIPPI 39183-3435

EMVKODF-AR

[3 April 2024]

MEMORANDUM FOR RECORD

SUBJECT: US Army Corps of Engineers (Corps) Pre-2015 Regulatory Regime Approved Jurisdictional Determination in Light of *Sackett v. EPA*, 143 S. Ct. 1322 (2023),¹ **[MVK-2023-848]**

BACKGROUND. An Approved Jurisdictional Determination (AJD) is a Corps document stating the presence or absence of waters of the United States on a parcel or a written statement and map identifying the limits of waters of the United States on a parcel. AJDs are clearly designated appealable actions and will include a basis of JD with the document.² AJDs are case-specific and are typically made in response to a request. AJDs are valid for a period of five years unless new information warrants revision of the determination before the expiration date or a District Engineer has identified, after public notice and comment, that specific geographic areas with rapidly changing environmental conditions merit re-verification on a more frequent basis.³ For the purposes of this AJD, we have relied on section 10 of the Rivers and Harbors Act of 1899 (RHA),⁴ the Clean Water Act (CWA) implementing regulations published by the Department of the Army in 1986 and amended in 1993 (references 2.a. and 2.b. respectively), the 2008 *Rapanos-Carabell* guidance (reference 2.c.), and other applicable guidance, relevant case law and longstanding practice, (collectively the pre-2015 regulatory regime), and the *Sackett* decision (reference 2.d.) in evaluating jurisdiction.

This Memorandum for Record (MFR) constitutes the basis of jurisdiction for a Corps AJD as defined in 33 CFR §331.2. The features addressed in this AJD were evaluated consistent with the definition of “waters of the United States” found in the pre-2015 regulatory regime and consistent with the Supreme Court’s decision in *Sackett*. This AJD did not rely on the 2023 “Revised Definition of ‘Waters of the United States,’” as amended on 8 September 2023 (Amended 2023 Rule) because, as of the date of this decision, the Amended 2023 Rule is not applicable in **Arkansas** due to litigation.

¹ While the Supreme Court’s decision in *Sackett* had no effect on some categories of waters covered under the CWA, and no effect on any waters covered under RHA, all categories are included in this Memorandum for Record for efficiency.

² 33 CFR 331.2.

³ Regulatory Guidance Letter 05-02.

⁴ USACE has authority under both Section 9 and Section 10 of the Rivers and Harbors Act of 1899 but for convenience, in this MFR, jurisdiction under RHA will be referred to as Section 10.

EMVKODF-AR

SUBJECT: Pre-2015 Regulatory Regime Approved Jurisdictional Determination in Light of *Sackett v. EPA*, 143 S. Ct. 1322 (2023), MVK-2023-848

1. SUMMARY OF CONCLUSIONS.

a. Provide a list of each individual feature within the review area and the jurisdictional status of each one (i.e., identify whether each feature is/is not a water of the United States and/or a navigable water of the United States).

i. **Non-RPW 1, 239.04 Linear Feet, Non-Jurisdictional, No Authority**
a. **34.55530197, -92.62654532**

i. **Non-RPW 2, 427.38 Linear Feet, Non-Jurisdictional, No Authority**
a. **34.55910049, -92.62654532**

i. **Non-RPW 3, 1111.62 Linear Feet, Non-Jurisdictional, No Authority**
a. **34.55632931, -92.62490521**

i. **Non-RPW 4, 890.43 Linear Feet, Non-Jurisdictional, No Authority**
a. **34.55844333, -92.6231844**

i. **PEM Wetland 1, 0.098 Acres, Non-Jurisdictional, No Authority**
a. **34.55326, -92.62421**

i. **PEM Wetland 2, 0.152 Acres, Non-Jurisdictional, No Authority**
a. **34.55354, -92.62463**

EMVKODF-AR

SUBJECT: Pre-2015 Regulatory Regime Approved Jurisdictional Determination in Light of *Sackett v. EPA*, 143 S. Ct. 1322 (2023), MVK-2023-848

2. REFERENCES.

- a. Final Rule for Regulatory Programs of the Corps of Engineers, 51 FR 41206 (November 13, 1986).
- b. Clean Water Act Regulatory Programs, 58 FR 45008 (August 25, 1993).
- c. U.S. EPA & U.S. Army Corps of Engineers, Clean Water Act Jurisdiction Following the U.S. Supreme Court's Decision in *Rapanos v. United States & Carabell v. United States* (December 2, 2008)
- d. *Sackett v. EPA*, 598 U.S. ___, 143 S. Ct. 1322 (2023)
- e. Information submitted by applicant
- f. USACE site visit conducted on 2/5/2024

EMVKODF-AR

SUBJECT: Pre-2015 Regulatory Regime Approved Jurisdictional Determination in Light of *Sackett v. EPA*, 143 S. Ct. 1322 (2023), MVK-2023-848

3. REVIEW AREA. 138.13-acres, Benton, Arkansas, 34.55513, -92.62522



EMVKODF-AR

SUBJECT: Pre-2015 Regulatory Regime Approved Jurisdictional Determination in Light of *Sackett v. EPA*, 143 S. Ct. 1322 (2023), MVK-2023-848

4. NEAREST TRADITIONAL NAVIGABLE WATER (TNW), INTERSTATE WATER, OR THE TERRITORIAL SEAS TO WHICH THE AQUATIC RESOURCE IS CONNECTED.



EMVKODF-AR

SUBJECT: Pre-2015 Regulatory Regime Approved Jurisdictional Determination in Light of *Sackett v. EPA*, 143 S. Ct. 1322 (2023), MVK-2023-848

5. FLOWPATH FROM THE SUBJECT AQUATIC RESOURCES TO A TNW, INTERSTATE WATER, OR THE TERRITORIAL SEAS

Non-RPW 1: Drains flows onsite for 239.04 Linear Feet before its confluence with an RPW on site. The RPW flows for approximately 118.86 Linear Feet before its confluence with another RPW onsite. This RPW flows for another 372 Linear Feet before its confluence with the Saline River. The Saline River flows offsite for approximately 72 miles before reaching its designation as a Section 10 TNW.

Non-RPW 2: Drains flows onsite for 427.38 Linear Feet before its confluence with the Saline River. The Saline River flows offsite for approximately 72 miles before reaching its designation as a Section 10 TNW.

Non-RPW 3: Drains flows onsite for 1111.62 Linear Feet before its confluence with the Saline River. The Saline River flows offsite for approximately 72 miles before reaching its designation as a Section 10 TNW.

Non-RPW 4: Drains flows onsite for 890.43 Linear Feet before its confluence with the Saline River. The Saline River flows offsite for approximately 72 miles before reaching its designation as a Section 10 TNW.

6. SECTION 10 JURISDICTIONAL WATERS⁵: Describe aquatic resources or other features within the review area determined to be jurisdictional in accordance with Section 10 of the Rivers and Harbors Act of 1899. Include the size of each aquatic resource or other feature within the review area and how it was determined to be jurisdictional in accordance with Section 10.⁶ **N/A**

7. SECTION 404 JURISDICTIONAL WATERS: Describe the aquatic resources within the review area that were found to meet the definition of waters of the United States in accordance with the pre-2015 regulatory regime and consistent with the Supreme Court's decision in *Sackett*. List each aquatic resource separately, by name, consistent with the naming convention used in section 1, above. Include a rationale

⁵ 33 CFR 329.9(a) A waterbody which was navigable in its natural or improved state, or which was susceptible of reasonable improvement (as discussed in § 329.8(b) of this part) retains its character as "navigable in law" even though it is not presently used for commerce, or is presently incapable of such use because of changed conditions or the presence of obstructions.

⁶ This MFR is not to be used to make a report of findings to support a determination that the water is a navigable water of the United States. The district must follow the procedures outlined in 33 CFR part 329.14 to make a determination that water is a navigable water of the United States subject to Section 10 of the RHA.

EMVKODF-AR

SUBJECT: Pre-2015 Regulatory Regime Approved Jurisdictional Determination in Light of *Sackett v. EPA*, 143 S. Ct. 1322 (2023), MVK-2023-848

for each aquatic resource, supporting that the aquatic resource meets the relevant category of “waters of the United States” in the pre-2015 regulatory regime. The rationale should also include a written description of, or reference to a map in the administrative record that shows, the lateral limits of jurisdiction for each aquatic resource, including how that limit was determined, and incorporate relevant references used. Include the size of each aquatic resource in acres or linear feet and attach and reference related figures as needed.

- a. TNWs (a)(1): **N/A**
- b. Interstate Waters (a)(2): **N/A**
- c. Other Waters (a)(3): **N/A**
- d. Impoundments (a)(4): **N/A**
- e. Tributaries (a)(5): **N/A**
- f. The territorial seas (a)(6): **N/A**
- g. Adjacent wetlands (a)(7): **N/A**

EMVKODF-AR

SUBJECT: Pre-2015 Regulatory Regime Approved Jurisdictional Determination in Light of *Sackett v. EPA*, 143 S. Ct. 1322 (2023), MVK-2023-848

8. NON-JURISDICTIONAL AQUATIC RESOURCES AND FEATURES



EMVKODF-AR

SUBJECT: Pre-2015 Regulatory Regime Approved Jurisdictional Determination in Light of *Sackett v. EPA*, 143 S. Ct. 1322 (2023), MVK-2023-848

- a. Describe aquatic resources and other features within the review area identified as “generally non-jurisdictional” in the preamble to the 1986 regulations (referred to as “preamble waters”).⁷ Include size of the aquatic resource or feature within the review area and describe how it was determined to be non-jurisdictional under the CWA as a preamble water.
- b. Describe aquatic resources and features within the review area identified as “generally not jurisdictional” in the *Rapanos* guidance. Include size of the aquatic resource or feature within the review area and describe how it was determined to be non-jurisdictional under the CWA based on the criteria listed in the guidance.
- c. Describe aquatic resources and features identified within the review area as waste treatment systems, including treatment ponds or lagoons designed to meet the requirements of CWA. Include the size of the waste treatment system within the review area and describe how it was determined to be a waste treatment system.
- d. Describe aquatic resources and features within the review area determined to be prior converted cropland in accordance with the 1993 regulations (reference 2.b.). Include the size of the aquatic resource or feature within the review area and describe how it was determined to be prior converted cropland.
- e. Describe aquatic resources (i.e. lakes and ponds) within the review area, which do not have a nexus to interstate or foreign commerce, and prior to the January 2001 Supreme Court decision in “*SWANCC*,” would have been jurisdictional based solely on the “Migratory Bird Rule.” Include the size of the aquatic resource or feature, and how it was determined to be an “isolated water” in accordance with *SWANCC*.
- f. Describe aquatic resources and features within the review area that were determined to be non-jurisdictional because they do not meet one or more categories of waters of the United States under the pre-2015 regulatory regime consistent with the Supreme Court’s decision in *Sackett* (e.g., tributaries that are non-relatively permanent waters; non-tidal wetlands that do not have a continuous surface connection to a jurisdictional water).

PEM Wetland 1: This feature is approximately 0.098 acres and is a depressional area surrounded by uplands. The only connection to the downstream TNW would come during high water events via overland sheet flow. There is no distinct surface connection to the downstream TNW associated with this feature.

⁷ 51 FR 41217, November 13, 1986.

EMVKODF-AR

SUBJECT: Pre-2015 Regulatory Regime Approved Jurisdictional Determination in Light of *Sackett v. EPA*, 143 S. Ct. 1322 (2023), MVK-2023-848

PEM Wetland 2: This feature is approximately 0.15 acres and is a depressional area surrounded by uplands. The only connection to the downstream TNW would come during high water events via overland sheet flow. There is no distinct surface connection to the downstream TNW associated with this feature.

Non-RPW 1 according to delineation submitted by applicant, the feature originates and terminates onsite, lacks an OHWM, and flows only in response to rainfall. These observations were verified in the field by USACE on 2/5/2024 during a higher than normal rainfall period per the APT tool.

Non-RPW 2 according to delineation submitted by applicant, the feature originates and terminates onsite, lacks an OHWM, and flows only in response to rainfall. These observations were verified in the field by USACE on 2/5/2024 during a higher than normal rainfall period per the APT tool.

Non-RPW 3 according to delineation submitted by applicant, the feature originates and terminates onsite, lacks an OHWM, and flows only in response to rainfall. These observations were verified in the field by USACE on 2/5/2024 during a higher than normal rainfall period per the APT tool.

Non-RPW 4 according to delineation submitted by applicant, the feature originates and terminates onsite, lacks an OHWM, and flows only in response to rainfall. These observations were verified in the field by USACE on 2/5/2024 during a higher than normal rainfall period per the APT tool.



Representative photo of Non-RPW 1.

EMVKODF-AR

SUBJECT: Pre-2015 Regulatory Regime Approved Jurisdictional Determination in Light of *Sackett v. EPA*, 143 S. Ct. 1322 (2023), MVK-2023-848



Representative photo of Non-RPW's 2, 3, and 4 .

EMVKODF-AR

SUBJECT: Pre-2015 Regulatory Regime Approved Jurisdictional Determination in Light of *Sackett v. EPA*, 143 S. Ct. 1322 (2023), MVK-2023-848

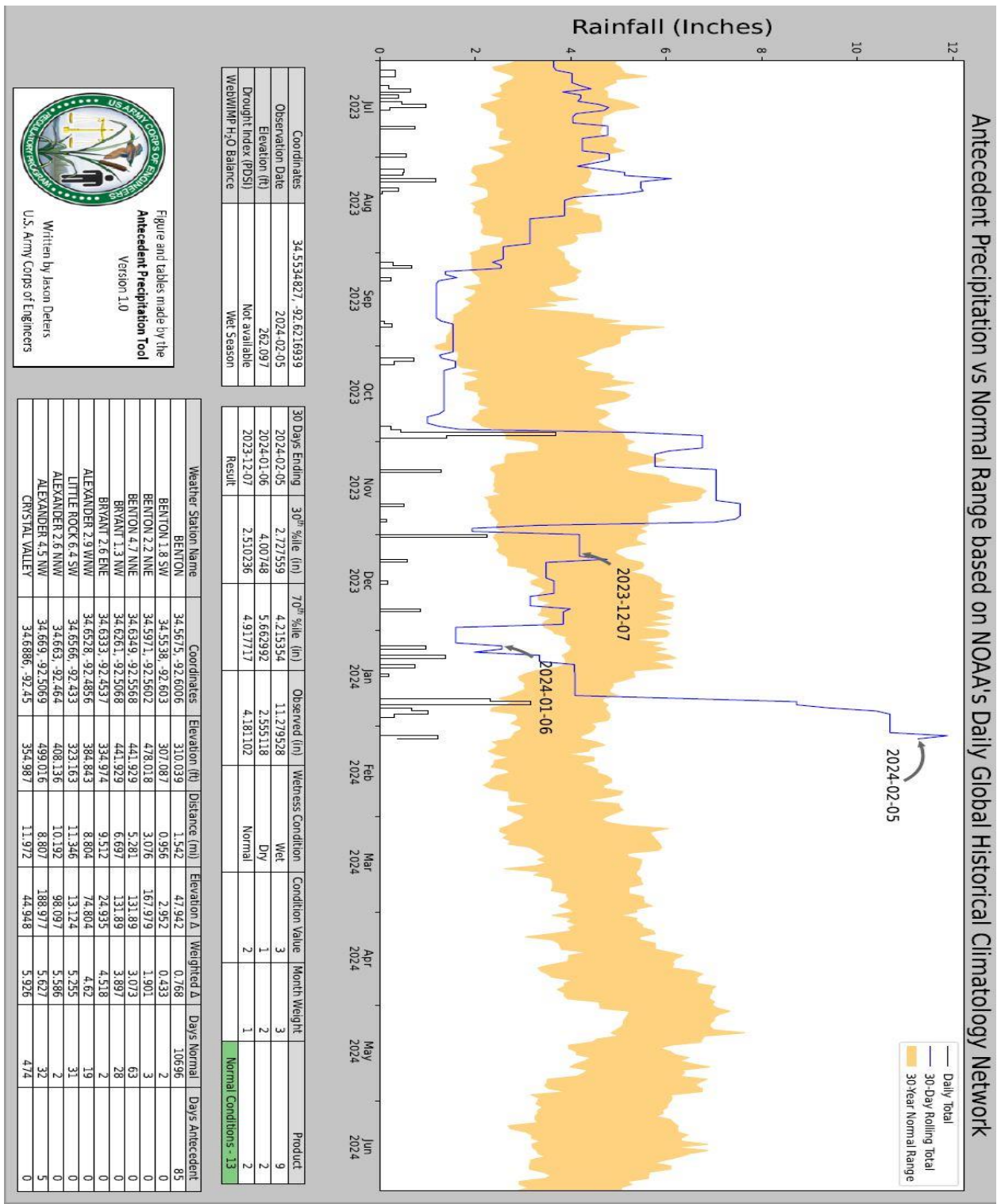


Figure and tables made by the
Antecedent Precipitation Tool
 Version 1.0
 Written by Jason Deiers
 U.S. Army Corps of Engineers

2/5/2024 Annual Precipitation Tool Output

EMVKODF-AR

SUBJECT: Pre-2015 Regulatory Regime Approved Jurisdictional Determination in Light of *Sackett v. EPA*, 143 S. Ct. 1322 (2023), MVK-2023-848

9. DATA SOURCES. List sources of data/information used in making determination. Include titles and dates of sources used and ensure that information referenced is available in the administrative record.

- a. **Delineation Packet Submitted by applicant.**
 - a. **Site Visit Images and Data Sheets**
 - b. **Additional information submitted on 3/12/2024**
- b. **USACE site visits on 2/5/2024**
 - a. **Site Visit Images**
- c. **Hydric Soils Data; Accessed 4/2/24.**
- d. **National Wetlands Inventory; Accessed 4/2/24.**
- e. **National Hydrography Dataset; Accessed 4/2/24.**
- f. **Topographic Maps; USGS Haskell 1:24K Quad; Accessed 4/2/24.**
- g. **Google Earth Pro and Google Earth Pro Street View; Accessed 4/2/24.**
- h. **LiDAR and Hillshade; Accessed on 4/2/24**

10. OTHER SUPPORTING INFORMATION.

11. NOTE: The structure and format of this MFR were developed in coordination with the EPA and Department of the Army. The MFR's structure and format may be subject to future modification or may be rescinded as needed to implement additional guidance from the agencies; however, the approved jurisdictional determination described herein is a final agency action.

